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STATE'S FOUR PAPERS

("COAPS" is substituted for "ICAPS" throughout this paper after 1 October 1949)

BACKGROUND STATEMENT

1. On 2 August 1949, Mr. W. Park Armstrong, Jr., Special Assistant to the Secretary of State for Research and Intelligence, transmitted to the Director of Central Intelligence four papers containing recommendations for implementation "at the earliest feasible time," which he wished to have considered by the Intelligence Advisory Committee. The DCI submitted copies of these papers to the IAC members by circular memorandum dated 5 August 1949.

2. A preliminary examination of the State proposals was made within CIA prior to the Intelligence Advisory Committee meeting of 19 August 1949 at which it was decided "to pass (the four papers) on to the Standing Committee to see what can be worked out and refer them back to the IAC members."

3. On 24 August 1949, the State Department member of ICAPS met with [redacted] to clarify certain aspects of the presentation made by the State Department.

4. On 30 August 1949 the IAC Standing Committee met to consider the State Department proposals. The goal of this meeting, which was not realized, was to evaluate the State recommendations and express Standing Committee indorsement or lack of indorsement on each one. Much discussion of substantially differing viewpoints dissipated progress at this meeting.

5. On 8 September 1949 the IAC Standing Committee met again, to consider a draft of a report to the Intelligence Advisory Committee on State Department's Problem I - Coordination. At the outset of this meeting the Department of Defense members submitted for the first time a prepared paper expressing their views on the Department of State proposals. Basically the Defense paper supported many of the State recommendations and asked that the entire series of problems be examined and suggested solutions be offered by ICAPS.

6. A report on these Four Problems was prepared as a result of these discussions, and on 1 November 1949 the Director of Central Intelligence sent to the IAC two reports -- one of which was concurred in by all of the Standing Committee except the State member, who recommended in the second separate short report that the proposals of the Department of State be referred to COAPS "for preparation of a staff study which will:

a. "clearly indicate the areas of agreement and

b. "isolate and define the issues and areas on which there is disagreement."

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7. A staff report by COAPS on the Four Problems of State met with the indorsement of most of the IAC members in response to the DCI memorandum of 1 November 1949.

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